

63TACD2024

Between:		
		Appellant
	and	
	THE REVENUE COMMISSIONERS	
		Respondent
	Determination	

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Introduction

1.	This	is	a	consolidate	d ap	peal	to	the	Tax	Аp	peals	Coi	mmission	(her	einaf	ter the
	"Comr	mis	sio	n") pursuar	nt to	and	in	acc	ordar	nce	with	the	provisions	of	the	Taxes
	Consc	olida	atio	on Act 1997	(here	inafte	er th	e "T	CA 19	97").					

2.	This appeal is brought by (hereinafter the "Appellant") against
	Notices of Amended Assessment to Income Tax for the years 2012, 2013, 2014, 2015 and
	2016 raised by the Revenue Commissioners (hereinafter the "Respondent").

4.	A related determination has been issued in a related appeal
	(hereinafter the "Company") M160/18.

Background

5.	The Appellant is a businessman who, between	, carried on a sole
	trade which traded as "	" (hereinafter the "sole trade"), as
	a	

- 6. The Company was incorporated in and, at the time of its incorporation, had two directors, the Appellant with a 99% shareholding and his wife with a 1% shareholding.
- 7. On the Appellant was registered as an employee of the Company.
- 8. On the Appellant transferred the sole trade business into the Company. The transfer of the sole trade into the Company included a valuation for the goodwill of the sole trade of €250,000.
- 9. In _____, the amount of €250,000 was credited to the Appellant's director's loan account in the Company.
- 10. The director's loan account was drawn down between and and as as follows:

Year	Amount drawn down from director's loan account €
	61,682.36
	63,579.80

54,886.23
55,360.08
14,491.53

- 11. On _____, the Company invoiced the Appellant the amount of €50,000 plus Value Added Tax (hereinafter "VAT") at the rate of 23% of €11,500 totalling €61,500 for administration and secretarial services provided to the sole trade prior to that date. A Notice of Assessment to VAT was raised by the Respondent on 29 December 2017 in relation to that transaction. The Respondent has, since the submission of the Notice of Appeal by the Appellant, notified the Appellant that it is withdrawing the Notice of Assessment to VAT.
- 12. The Appellant and his wife ceased to be directors of the Company on when the Appellant's children were appointed as directors. The Appellant remained as an employee of the Company.
- 13. The Appellant and his wife transferred their shares in the Company to their children in with a valuation of €1.
- 14. On 20 November 2015, the Respondent issued Notifications of Revenue Audit to the Appellant and to the Company.
- 15. As a result of the audit which took place, the Respondent issued the following Notices of Amended Assessment to income tax and Notice of Assessment to VAT to the Appellant:

	Notice Type	Date	Тах Туре	Period	Amount €	Appeal Number
1	Notice of Amended Assessment	20/12/2017	Income Tax	Year ending 31/12/	203,739.08	M148/18
2.	Notice of Assessment	29/12/2017	VAT	01/09/ to 31/12/	11,500.00	M216/18

3.	Notice of Amended Assessment	22/12/2018	Income Tax	Year ending 31/12/	47,390.90	90/19
4.	Notice of Amended Assessment	22/12/2018	Income Tax	Year ending 31/12/	43,277.96	91/19
5.	Notice of Amended Assessment	09/12/2020	Income Tax	Year ending 31/12	44,288.00	12/21
6.	Notice of Amended Assessment	13/11/2021	Income Tax	Year ending 31/12/	11,148.35	1322/21

- 16. The Respondent also issued Notices of Assessment to Dividend Withholding Tax, a Notice of Amended Assessment to Corporation Tax and Notices of Estimation to PAYE / PRSI / USC to the Company which are the subject of the determination in the related appeal M160/18.
- 17. The Respondent has, since the submission of the appeal, indicated to the Appellant that it is not pursuing the Notice of Assessment to VAT for the period 01/09/ to 31/12/ in the amount of €11,500.00.
- 18. The first day of the oral hearing of this appeal was scheduled to take place on 31 May 2022. On that date, the Appellant applied for an adjournment to allow him to bring judicial review proceedings against the Respondent in relation to the validity of the Notices of Amended Assessment under appeal.
- 19. Having heard submissions from both parties, the Commissioner granted the adjournment for the purposes of allowing the Appellant to bring judicial review proceedings against the Respondent. The Appellant did not subsequently issue judicial review proceedings against the Respondent. The Appellant subsequently instructed alternative representation. The oral hearing of this appeal recommenced on 24 April 2023 and the recommenced hearing was held over a period of three days.

Legislation and Guidelines

20. The legislation relevant to the appeal is as follows:

Section 19 of the TCA 1997

"Schedule E

(1) The Schedule referred to as Schedule E is as follows:

SCHEDULE E

- 1. In this Schedule, "annuity" and "pension" include respectively an annuity which is paid voluntarily or is capable of being discontinued and a pension which is so paid or is so capable.
- 2. Tax under this Schedule shall be charged in respect of every public office or employment of profit, and in respect of every annuity, pension or stipend payable out of the public revenue of the State, other than annuities charged under Schedule C, for every one euro of the annual amount thereof.
- 3. Tax under this Schedule shall also be charged in respect of any office, employment or pension the profits or gains arising or accruing from which would be chargeable to tax under Schedule D but for paragraph 2 of that Schedule.
- 4. Paragraphs 1 to 3 are without prejudice to any other provision of the Income Tax Acts directing tax to be charged under this Schedule, and tax so directed to be charged shall be charged accordingly.
- 5. Subsection (2) and sections 114, 115 and 925 shall apply in relation to the tax to be charged under this Schedule.
- (2) Tax under Schedule E shall be paid in respect of all public offices and employments of profit in the State or by the officers respectively described below—
 - (a) offices belonging to either House of the Oireachtas;
 - (b)offices belonging to any court in the State;
 - (c)public offices under the State;
 - (d)officers of the Defence Forces;
 - (e)offices or employments of profit under any ecclesiastical body;
 - (f)offices or employments of profit under any company or society, whether corporate or not corporate;
 - (g)offices or employments of profit under any public institution, or on any public foundation of whatever nature, or for whatever purpose established;

(h)offices or employments of profit under any public corporation or local authority, or under any trustees or guardians of any public funds, tolls or duties;

(i)all other public offices or employments of profit of a public nature."

Section 20 of the TCA 1997

"Schedule F

(1) The Schedule referred to as Schedule F is as follows:

SCHEDULE F

- 1. In this Schedule, "distribution" has the meaning assigned to it by Chapter 2 of Part 6 and sections 436, 436A, 437, 816(2)(b) and 817.
- 2. Income tax under this Schedule shall be chargeable for any year of assessment in respect of all dividends and other distributions in that year of a company resident in the State which are not specially excluded from income tax and, for the purposes of income tax, all such distributions shall be regarded as income however they are to be dealt with in the hands of the recipient.

(2)No distribution chargeable under Schedule F shall be chargeable under any other provision of the Income Tax Acts.

Section 112 of the TCA 1997

"Basis of assessment, persons chargeable and extent of charge.

- (1) Income tax under Schedule E shall be charged for each year of assessment on every person having or exercising an office or employment of profit mentioned in that Schedule, or to whom any annuity, pension or stipend chargeable under that Schedule is payable, in respect of all salaries, fees, wages, perquisites or profits whatever therefrom, and shall be computed on the amount of all such salaries, fees, wages, perquisites or profits whatever therefrom for the year of assessment.
- (2) (a)In this section, "emoluments" means anything assessable to income tax under Schedule E.
- (b)Where apart from this subsection emoluments from an office or employment would be for a year of assessment in which a person does not hold the office

or employment, the following provisions shall apply for the purposes of subsection (1):

- (i) if in the year concerned the office or employment has never been held, the emoluments shall be treated as emoluments for the first year of assessment in which the office or employment is held, and
- (ii) if in the year concerned the office or employment is no longer held, the emoluments shall be treated as emoluments for the last year of assessment in which the office or employment was held.
- (3)Notwithstanding subsection (1) and subject to subsections (4) and (6), the income tax under Schedule E to be charged for the year of assessment 2018 and subsequent years of assessment in respect of emoluments to which Chapter 4 of Part 42 applies or is applied shall be computed on the amount of the emoluments paid to the person in the year of assessment.
- (4) Where emoluments chargeable under Schedule E arise in the year of assessment 2017, and those emoluments are also chargeable to income tax in accordance with subsection (3) for the year of assessment 2018 or a subsequent year of assessment, the amount of the emoluments chargeable to income tax for the year of assessment 2017 shall, on a claim being made by the person so chargeable, be reduced to the amount of emoluments that would have been charged to income tax had subsection (3) applied for that year of assessment.
- (5)Where a person dies and emoluments are due to be paid to that deceased person, the payment of such emoluments shall be deemed to have been made to the deceased person immediately prior to death.
- (6)(a)In this subsection, "proprietary director" has the same meaning as it has in section 472.

(b)Subsection (3) shall not apply to—

(i)emoluments paid directly or indirectly by a body corporate (or by any person who is connected (within the meaning of section 10) with the body corporate) to a proprietary director of the body corporate, or

(ii)emoluments in respect of which a notification has issued under section 984(1)."

Section 130 of the TCA 1997 (as in force from 1 January 2011 to 30 December 2020)

Matters to be treated as distributions.

(1)The following provisions of this Chapter, together with sections 436, 436A and 437, and subsection (2)(b) of section 816, shall, subject to any express exceptions, apply with respect to the meaning in the Corporation Tax Acts of "distribution" and for determining the persons to whom certain distributions are to be treated as made; but references in the Corporation Tax Acts to distributions of a company shall not apply to distributions made in respect of share capital in a winding up.

(2) In relation to any company, "distribution" means -

- (a) any dividend paid by the company, including a capital dividend;
- (b) any other distribution out of assets of the company (whether in cash or otherwise) in respect of shares in the company, except, subject to section 132, so much of the distribution, if any, as represents a repayment of capital on the shares or is, when it is made, equal in amount or value to any new consideration received by the company for the distribution;
- (c) any amount met out of assets of the company (whether in cash or otherwise) in respect of the redemption of any security issued by the company in respect of shares in, or securities of, the company otherwise than wholly for new consideration, or in the redemption of such part of any such security so issued as is not properly referable to new consideration;
- (d) any interest or other distribution out of assets of the company in respect of securities of the company (except so much, if any, of any such distribution as represents the principal thereby secured, and, without prejudice to section 135(9), for this purpose no amount shall be regarded as representing the principal secured by a security in so far as it exceeds any new consideration received by the company for the issue of the security), where the securities are

(i)securities issued as mentioned in paragraph (c), but excluding securities issued before the 27th day of November, 1975,

(ii)securities convertible directly or indirectly into shares in the company or securities carrying any right to receive shares in or securities of the company, not being (in either case) securities quoted on a recognised stock exchange nor issued on terms which are reasonably comparable with the terms of issue of securities so quoted,

(iii) securities under which -

(I)the consideration given by the company for the use of the principal secured is to any extent dependent on the results of the company's business or any part of the company's business, or

(II) the consideration so given represents more than a reasonable commercial return for the use of that principal; but this shall not operate so as to treat as a distribution so much of the interest or other distribution as represents a reasonable commercial return for the use of that principal,

(iv) securities issued by the company and held by a company not resident in the State, where -

(I)the company which issued the securities is a 75 per cent subsidiary of the other company,

(II) both companies are 75 per cent subsidiaries of a third company which is not resident in the State, or

(III) except where 90 per cent or more of the share capital of the company which issued the securities is directly owned by a company resident in the State, both the company which issued the securities and the company not resident in the State are 75 per cent subsidiaries of a third company which is resident in the State,

or

(v) securities connected with shares in the company, where "connected with" means that, in consequence of the nature of the rights attaching to the securities or shares, and in particular of any terms or conditions attaching to the right to transfer the shares or securities, it is necessary or advantageous for a person who has, or disposes of or acquires, any of the securities

also to have, or to dispose of or acquire, a proportionate holding of the shares:

(e) any amount required to be treated as a distribution by subsection (3) or by section 131;

(f) any qualifying amount (within the meaning of subsection (2C)) paid to an individual who at the time that amount is paid -

(i)is a beneficiary under the terms of a trust deed of an employee share ownership trust approved of by the Revenue Commissioners under Schedule 12 and for which approval has not been withdrawn and which trust deed contains provision for the transfer of securities to the trustees of a scheme approved of by the Revenue Commissioners under Schedule 11 and for which approval has not been withdrawn, and

(ii)would be eligible to have securities appropriated to him or her, had such securities been available for appropriation, under the scheme referred to in subparagraph (i).

(2A) For the purposes of subsection (2)(d)(iii)(I), the consideration given by the company for the use of the principal received shall not be treated as being to any extent dependent on the results of the company's business or any part of the company's business by reason only of the fact that the terms (however expressed) of the security provide -

(a) for the consideration to be reduced in the event of the results improving, or

(b) for the consideration to be increased in the event of the results deteriorating.

(2B) Subsection (2)(d)(iv) shall not apply as respects interest, other than interest to which section 452 or 845A applies, paid to a company which is a resident of a Member State of the European Communities other than the State and, for the purposes of this subsection, a company is a resident of a Member State of the European Communities if the company is by virtue of the law of that Member State resident for the purposes of tax (being any tax imposed in

the Member State which corresponds to corporation tax in the State) in such Member State.

(2C) Notwithstanding section 519(6) and paragraph 13(4) of Schedule 12, 'qualifying amount' means an amount paid solely out of income consisting of dividends received in a chargeable period (within the meaning of section 321) in respect of securities (within the meaning of Schedule 12) held by the trustees of the employee share ownership trust referred to in subsection (2)(f)(i), but only to the extent that such income exceeds the aggregate of -

(a)any sum or sums spent to meet expenses of the trust,
(b)any interest paid on sums borrowed by the trust,
(c)any sum or sums paid to the personal representatives of a deceased person who was a beneficiary under the terms of the trust deed,
(d)any amount spent on the repayment of sums borrowed including any amount capable of being so spent, having regard to the conditions referred to in paragraph 11(2B)(d) or 11A(5)(d) of Schedule 12, and
(e)any amount spent on the acquisition of securities (within the meaning of Schedule 12) including any amount capable, at any particular time, of being so spent on such securities at their market value (within the meaning of section 548) at that time,

in the chargeable period.

(3)(a) Where on a transfer of assets or liabilities by a company to its members or to a company by its members the amount or value of the benefit received by a member (taken according to its market value) exceeds the amount or value (so taken) of any new consideration given by the member, the company shall be treated as making a distribution to the member of an amount equal to the difference (in paragraph (b) referred to as "the relevant amount").

(b)Notwithstanding paragraph (a), where the company and the member receiving the benefit are both resident in the State and either the former is a subsidiary of the latter or both are subsidiaries of a third company, being a company which, by virtue of the law of a relevant Member State, is resident for the purposes of tax in such a Member State, the relevant amount shall not be treated as a distribution.

(c) For the purposes of this subsection and subsection (4), 'tax', in relation to a relevant Member State other than the State, means any tax imposed in the Member State which corresponds to corporation tax in the State.

(d)For the purposes of this subsection and subsection (4) -

'EEA Agreement' means the Agreement on the European Economic Area signed at Oporto on 2 May 1992, as adjusted by the Protocol signed at Brussels on 17 March 1993;

'EEA State' means a state which is a contracting party to the EEA Agreement;

'relevant Member State' means -

(i)a Member State of the European Communities, or (ii)not being such a Member State, an EEA State which is a territory with the government of which arrangements having the force of law by virtue of section 826(1) have been made.

(4)The question whether one company is a subsidiary of another company for the purpose of subsection (3) shall be determined as a question whether it is a 51 per cent subsidiary of that other company, except that that other company shall be treated as not being the owner of -

(a)any share capital which it owns directly in a company, if a profit on a sale of the shares would be treated as a trading receipt of its trade, (b)any share capital which it owns indirectly and which is owned directly by a company for which a profit on the sale of the shares would be a trading receipt, or

(c)any share capital which it owns directly or indirectly in a company, not being a company which, by virtue of the law of a relevant Member State, is resident for the purposes of tax in such a Member State.

(5) (a)No transfer of assets (other than cash) or of liabilities between one company and another company shall constitute, or be treated as giving rise to, a distribution by virtue of subsection (2)(b) or (3) if they are companies -

(i)both of which are resident in the State and neither of which is a 51 per cent subsidiary of a company not so resident, and

(ii) which neither at the time of the transfer nor as a result of it are under common control.

(b)For the purposes of this subsection, 2 companies shall be under common control if they are under the control of the same person or persons, and for this purpose "control" shall be construed in accordance with section 11.

(c)Any amount which would be a distribution by virtue of subsection (3)(a) shall not constitute a distribution by virtue of subsection (2)(b)."

Section 548 of the TCA 1997 (as in force from 30 November 1997 to 24 December 2017)

"Valuation of assets.

(1) Subject to this section, in the Capital Gains Tax Acts, "market value", in relation to any assets, means the price which those assets might reasonably be expected to fetch on a sale in the open market.

(2)In estimating the market value of any assets, no reduction shall be made in the estimate on account of the estimate being made on the assumption that the whole of the assets is to be placed on the market at the same time.

. . .

(4)Where shares and securities are not quoted on a stock exchange at the time at which their market value is to be determined by virtue of subsection (1), it shall be assumed for the purposes of such determination that in the open market which is postulated for the purposes of subsection (1) there is available to any prospective purchaser of the asset in question all the information which a prudent prospective purchaser of the asset might reasonably require if such prospective purchaser were proposing to purchase it from a willing vendor by private treaty and at arm's length.

. . .

- (6) If and in so far as any appeal against an assessment to capital gains tax or against a decision on a claim under the Capital Gains Tax Acts involves the question of the value of any shares or securities in a company resident in the State, other than shares or securities quoted on a stock exchange, that question shall be determined in the like manner as an appeal against an assessment made on the company.
- (7) Subsection (6) shall apply for the purposes of corporation tax as it applies for the purposes of capital gains tax."

Witness and Expert Evidence

21. The following is a summary of the withess and expert evidence adduced to tr Commissioner.	ıe
Witness Evidence –	
22. The following is a summary of the direct evidence adduced to the Commissioner by the Appellant.	ıe
23. The Appellant stated that his family had a background in the business of, he had moved to to enter into a apprenticeship with, where had a involved with all aspects of running	
24. On completing this apprenticeship, he moved home to work in the family business where he was involved in the day to day business. He subsequently established.	le
25. In, due to family circumstances and the general economic climate of the time, he moved to where he became the He saw this job as being a continuation of what he had been trained to do,	
26.	

27.	and offered services relating to
28.	The Appellant stated that he had a group of core customers and in addition to those core customers, one off jobs would also come in to the business.
	The amount of time which this took varied, but he stated that it could take between 3 and 5 years from the initial stage of a project to completion. During his evidence, the Appellant submitted evidence of presentations and plans given to customers in relation to proposed projects.
29.	He stated that the fees for such projects would generally be calculated as a percentage of the estimated total
30.	The Appellant gave detailed evidence to the Commissioner relating to projects undertaken in He stated that his son,, worked extensively with him during that period and that Caoimhín would have during that time. He also stated that his wife and daughter were involved in aspects of the projects.
31.	
32.	
33.	He stated that from the beginning of the sole trade the business took on "a life of its own" and developed in line with ongoing improvements in the technology. He stated that in the sole trade had no Irish based

	real competitors with most of his core clients dealing with
34.	He stated that the work involved a lot of travel with him driving up to 60,000 miles per annum with a lot of the major outdoor work being focussed from
35.	He stated that in the sole trade, along with him and his family, moved from to At that point his wife became involved directly in office support in the sole trade along with dealing directly with customer queries.
	She, he stated,
	was the only additional person involved in the business on a full time basis.
36.	He stated that the years between 2000 and 2008 were a peak time for the sole trade but that from 2008, as a result of the economic crisis, some clients ceased business with him completely whilst others From the business began to recover.
37.	He stated that his children were all involved in the business on a part time basis whilst they studied. In particular, was the oldest and was heavily involved in the sole trade, He worked for the sole trade on weekends
	and also during college holidays. On completing his studies in worked with the sole trade for approximately 20 hours per week. He stated that in secured employment elsewhere with a view to building his skills and experience. It was anticipated that after a time would return to work with the sole trade.
38.	He stated that his daughter, expressed an interest in the sole trade. Whilst at college, she also worked with the sole trade in a similar manner as and she also expressed an interest in pursuing a future in the business in future years.
39.	He stated that he was of the opinion that the sole trade was limited by the amount of people working in it. He stated that he had limited business to "safer" markets and he felt that, because of developing trends and requirements.

	opportunity to expand the business. This, he stated, also tied in with significant increases in spending by the government.
40.	He stated that the Company had been incorporated in or around . He stated that, as a result of his children expressing an interest in entering the business, along with the increased market potential, he decided to transfer the sole trade to the Company in
41.	He stated that at the time of the transfer of the sole trade to the Company in planned for an expansion in business on the basis that a lot of the projects which he had begun in previous years, and which had been stalled due to the economic crisis, were due to come back online.
42.	In transferring the sole trade business to the Company, the Appellant placed a value of €250,000 on the sole trade business, which was recorded as a director's loan in the Company accounts. He stated that over the years he had been approached by entities in relation to a potential sale of the sole trade business but that he had never seriously considered selling it. He stated that he had hoped that his children would become more involved in the business and that, even if he had been offered €250,000 for the business at that time, he most likely would not have sold it.
43.	He stated that, in his opinion the value of €250,000 for the goodwill of the sole trade business recorded in the Company accounts, vastly undervalued the business. This opinion, he stated, was based on the unexploited potential of the business.
44.	He stated that he had incorporated another company, which was initially created to develop associated lines which the business had previously sub-contracted out works which were difficult to secure in the market. He stated that he had also seen and
	opportunity in He stated that the purpose of was to develop a standalone business, complementary to the existing business.
45.	The Appellant stated that, in his Form 11 tax return for, a claim for retirement relief in the Capital Gains Tax section of the return was included.
46.	The Appellant identified an unsigned document entitled "Business Purchase Agreement" which was related to a purchase of the sole trade by the Company. The Appellant confirmed that this document was never signed by him

47.	value of €3,240 which, he stated, represented a list of the fixed assets of the sole trade which transferred to the Company.
48.	The Appellant also identified a copy of an invoice from the Company to him dated 30 June in the amount of \in 50,000 plus VAT of \in 11,500 in relation "To administration and secretarial services of \in 50,000 together with VAT". He stated that in a notation on advice from an accountant, the administrative and secretarial services were split between the sole trade business and the Company, although he could not recall why this was done.
49.	He stated that he did not receive cash or cheques or any other financial form to the value of €250,000 from the Company . He stated he did not draw €250,000 from the Company .
Wit	ness Evidence –
50.	The following is a summary of the direct evidence adduced to the Commissioner by (hereinafter "Witness 1").
51.	Witness 1 stated that he is the Appellant's son
52.	He stated that he worked on a part-time basis for the sole trade business from a very early age and this continued until he completed his third level education. Having completed his third level education, Witness 1 worked for the sole trade business, on a full time basis of between 25 and 30 hours per week,
	age and this continued until he completed his third level education. Having completed his third level education, Witness 1 worked for the sole trade business, on a full time basis of between 25 and 30 hours per week, In
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	age and this continued until he completed his third level education. Having completed his third level education, Witness 1 worked for the sole trade business, on a full time basis of between 25 and 30 hours per week,

54.	he was not in receipt of a regular wage from the sole trade. He was, he stated, living at home getting free bed and board and was given money when he was going out but that there was no such thing as a regular wage from the sole trade business at that time.
55.	. Witness 1 stated that the years preceding, when he left the sole trade business, had not been "great" but that "things were on the up". 1 Business, he stated, was beginning to increase at that time and the prospects for the sole trade business seemed good
56.	Witness 1 stated that, in his opinion, he and his sister would have been able to take over the sole trade business in the event of his father leaving. He stated that, in his opinion, the sole trade business was successful, that it had put him and his siblings through college. He stated that the extent of the sole trade business had evolved
Wit	tness Evidence –
57.	The following is a summary of the direct evidence adduced to the Commissioner by (hereinafter "Witness 2").
58.	. Witness 2 stated that she is the Appellant's daughter and that in . She
	stated that she had worked for the sole trade business for many years prior to going on to third level education
	. She stated that she had seen the sole trade business working extremely well and that there was an opportunity for her and her siblings to educate themselves and, in time, to move back and take over the business.

¹ Transcript Day 2 substantive hearing page 116

60.	She stated that, she worked for the sole trade business at weekends and during the holidays.
61.	Witness 2 stated that she had planned to work for the sole trade business on a full time basis. She stated that the sole trade business had been extremely successful up until the economic crash and that she did not have any doubts that the business would come back to, or even exceed, those levels.
62.	She stated that she gained work in industry on completion of her third level education. She stated that, if her father had not been able to continue working in the sole trade business, she was confident that the sole trade business would have been able to sustain another, third, salary in time. This, she stated, was on the basis that in the economy was beginning to recover
	. She stated that there was huge positivity for what was to come.
63.	She stated that she first became aware that there were taxation issues being raised by the Respondent . She stated that this cast a new shadow of uncertainty over the sole trade business. She stated that she had spent five years studying in college with a view to coming to work for the sole trade business and all of a sudden there was a grey shadow over the business.
Exp	pert 1 – The Control of the Control
64.	The following is a summary of the direct evidence adduced to the Commissioner by (hereinafter "Expert 1") who is a Chartered Accountant having been in practice for in excess of 40 years in the areas of general accounting, assurance, taxation advice, business and corporate finance.
65.	On 23 May 2022, Expert 1 completed a valuation report in relation to the goodwill of the sole trade business which was submitted in support of the Appellant's claim.
66.	Expert 1, in his report, placed a value on the goodwill of the sole trade business of €283,736 along with a value of €3,240 on the tangible fixed assets of the sole trade business.

- 67. He stated that there were three potential methods of valuation which could have been applied to the sole trade: (a) discounted cash flow method, (b) net asset value method and (c) earnings valuation method. He stated that he used the earnings valuation method as the most appropriate method to this circumstance as did the valuation for the Respondent.
- 68. Expert 1 stated that he based his valuation on the methodology contained in the publication of the Institute of Chartered Accountants, "*The Valuation of Businesses and Shares: A Practitioner's Perspective*" 2nd edition, authored by Mr Des Peelo (hereinafter "Mr Peelo's book").
- 69. He stated that his valuation is an independent one which seeks to reflect a valuation of the sole trade business at "fair value". He stated that "fair value" is reached by balancing the lowest price which a purchaser might wish to pay with the highest price which a vendor might wish to receive.
- 70. He stated that, in chapter 5 of Mr Peelo's book, the importance of future maintainable earnings as being the most important aspect of the valuation of businesses and shares is set out. That chapter states at paragraph 5-01 that the value of any business lies in its future profits.
- 71. He stated that, in chapter 6 of Mr Peelo's book, advice is given that the appropriate starting point when valuing a small business, which is defined as a business with profits of less than €500,000, is to use a multiple of 5 of future maintainable earnings. He stated that an examination must then be undertaken to establish if there is any reason why the starting multiple of 5 should be decreased. This, he stated, has become the standard method of valuing businesses in his over 30 years of experience.
- 72. In coming to the valuation, Expert 1 took account of the available financial information of the sole trade between and as follows:
 - i. The financial accounts of the sole trade business for the following accounting periods:

a.	1 year:	
b.	2 years:	
C.	9 months:	
d.	1 year:	
e.	18 months:	

ii. The fact that all wages charged in the sole trade financial accounts were paid to family members. This, he stated, is significant in that in many cases in family businesses the

amount in wages paid to family members does not reflect the economic value of the work carried out. As a result, he stated, it is necessary to substitute the wages paid to family members with the value of the input of labour that is required to run the business and the cost of that labour in the market place. The report prepared by Expert 1 contains workings of average wages for the years inclusive, along with average wages for assistants, civil engineers / agronomists which were utilised in coming to the valuation of the sole trade business;

- iii. The fact that consultancy fees of €50,000 charged for the period ending and a further consultancy fee of €50,000 charged for the period ending were fees invoiced to the sole trade business by a company controlled by the Appellant's children;
- iv. The fact that adjustments to net profits in the Financial Accounts were made to compute taxable profits as follows:

Add back:					
Depreciation	8,921	59,411	11,751	22,690	29,299
Private motor costs	1,750	3,500	1,463	2,373	4,598
Home loan interest	9,610	23,441	2,576	3,710	6,109
Total add back	20,281	86,352	15,790	28,773	40,006
Deduct: Profit on sale of agricultural land					28,958
Tax Capital Allowances	2,778	7,587	5,198	5,197	7,998
Total deduct	2,778	7,587	5,198	5,197	36,956

73. Expert 1 stated that the most important figure in coming to a valuation is the amount of net profit. He stated that, having completed an examination of the sole trade business, he concluded that it was most appropriate that the sole trade business would be valued on an after-tax earnings basis. The following overview of the sole trade business is included in Expert 1's report:

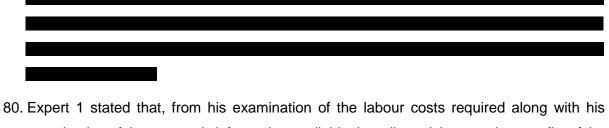
	1 year	2 years	9 months	1 year	18 months	75 months
Turnover	370,187	560,460	129,629	151,330	190,036	1,401,642
Cost of Sales	(111,441)	(24,014)	(1,295)	(1,297)	(24,004)	(162,051)
Gross Profit	258,746	536,446	128,334	150,033	166,032	1,239,591
Wages & Salaries (1)	45,340	138,022	15,435	36,358	23,530	258,685
Consultancy Fees (2):						
Connected Party			50,000		50,000	100,000
Other				9,034	1,330	10,364
Total	0	0	50,000	9,034	51,330	110,364
Overheads (3)	45,672	115,886	25,808	40,934	34,746	253,046
Total (1)+(2)+(3)	91,012	253,908	91,243	86,326	99,606	622,095
Operating Profits	167,734	282,538	37,091	63,707	66,426	617,496
Depreciation	8,921	59,411	11,751	22,690	29,299	132,072
Interest on business loans	18,743	49,996	8,769	11,398	15,911	104,917
Total	27,764	109,407	20,520	34,088	45,210	236,989

Net	profit	139,970	173,131	16,571	29,619	21,216	380,507
before	tax						

74.	Expert 1 stated that the reduction in turnover of the sole trade business was consistent
	with the economic conditions which pertained from 2008 onwards, that is to say the
	economic crash which occurred at that time. Turnover in the sole trade fell from an annual
	average of €370,000 for the year ending April to €280,000 for the years ending April
	, €172,000 for the year ending December , €151,000 for the year
	ending December and €126,000 for the year ending December.

- 75. Expert 1 stated that, in coming to the valuation of the goodwill of the sole trade, he considered that establishing future maintainable after tax profits of the sole trade was important, as this is something which a purchaser of a business would want to examine. He stated that purchasers of a business will be less interested in the historic profits as they are in future maintainable profits. In that regard, he stated, he needed to examine the general economic information available in
- 76. Expert 1 stated that, prior to the transfer of the sole trade to the Company, no financial forecasts had been prepared. He stated that in writing his report he needed to determine the prospects for the sole trade after its transfer to the Company in relevant in determining future maintainable after-tax profits. In that regard, he reviewed the Economic and Fiscal Outlook document which was published by the Irish government in and which, he stated, indicated that the Irish economy was set to return to growth in the stated that the Economic and Fiscal Outlook document set out that GDP was expected to grow by 1% on 1.3% in 1.3% in
- 77. Expert 1 also stated that he reviewed part of the Central Bank report which confirmed that, the Irish economy had expanded by an estimated 3.4% in real GNP terms.
- 78. He stated that these reports assisted him in forming the view as to where the likely trend in profits was. He stated that he had seen from the sole trade financial accounts that the profits trend was downwards because of the property and financial crash

79.	



80. Expert 1 stated that, from his examination of the labour costs required along with his examination of the economic information available, he adjusted the actual net profits of the sole trade to come to a figure of annual maintainable after tax profits as follows:

	1 year	2 years	9 months	1 year	18 months	75 months
Net profit before tax	139,970	173,131	16,571	29,619	21,216	380,507
Add back: Discretionary family wages	45,340	138,022	15,435	36,358	23,530	258,685
Connected party consultancy			50,000		50,000	100,000
Depreciation	8,921	59,411	11,751	22,690	29,299	132,072
Private motor costs	1,750	3,500	1,463	2,373	4,598	13,684
Home loan interest	9,610	23,441	2,576	3,710	6,109	45,446
Add back total	205,591	397,505	97,796	94,750	134,752	930,964
Deduct: Profit on sale of agricultural land					28,958	28,598

Economic salaries for staff required by business	66,715	143,709	53,891	63,722	89,124	417,160
Tax Capital Allowances	2,778	7,587	5,198	5,197	7,998	28,758
Deduct total	69,493	151,296	59,089	68,919	126,080	474,896
Adjusted profits before tax	136,098	246,209	38,707	25,831	8,672	455,518
Annual average profit before tax						72,883
Provision for corporation tax at 12.5%						9,110
Future annual maintainable after tax profits						63,773

81	. Expert 1 stated that he considered that examining t	he actual results of the sole trade over
	a period of 75 months	was appropriate to allow for the effect
	of the financial crisis on the sole trade and the fact	that the economy had regained a level
	of normality by	

82. Expert 1 stated that he came to a valuation of the goodwill of the sole trade at as being €286,976 as follows:

	€
Future maintainable after tax profits	63,773
Earnings multiple	4.5
Value of business	286,976
Comprised of:	

Tangible Assets	
Value of Plant and Equipment	3,240
Intangible Assets	
Value of Goodwill	283,736

83. Expert 1 stated a multiple of 5 implies that an investor requires a 20% annual return on investment, a multiple of 4 implies that an investor requires a 25% annual return on investment, a multiple of 3 implies than an investor requires a 33% return on investment and a multiple of 2 implies that an investor requires a 50% annual return on investment. Expert 1 commented that the expert on behalf of the Respondent had used a multiple of 2 in his valuation of the goodwill and that he considered an annual return on investment of 50% on the sole trade to have been very high and that it was unlikely that an investor would have gained that level of return on the sole trade at that time.

Expert 2 –

- 84. The following is a summary of the direct evidence adduced to the Commissioner by (hereinafter "Expert 2") who is a Chartered Accountant, a Qualified Financial Advisor having been in practice for in excess of 25 years in the areas of general accounting, assurance, taxation advice, business and corporate finance and the valuation of businesses.
- 85. On 25 May 2022, Expert 2 completed a valuation report in relation to the goodwill of the sole trade business as at which was submitted on behalf of the Respondent.
- 86. Expert 2, in his report, placed a value on the goodwill of the sole trade business at of €41,225.
- 87. Expert 2 stated that a third party could be attracted to a business for many reasons such as greater market share, geographical diversification, economies of scale / synergy, diversification, acquisition of new technology / expertise, vertical integrations i.e. the acquisition of a supplier.
- 88. In relation to a greater market share as a potential reason for a third party to purchase the sole trade business, he stated that greater market share is a very common motive for businesses to acquire others. However, he stated, there was no evidence of significant growth in the sole trade business when reviewing annualised turnover from

	he analysed the customers of the Company for the period ending and noted that the Company had 9 customers, two of whom were invoiced once. He stated that, given that the sole trade turnover had been declining in the period prior to it appears that the business was unable to leverage its customer base to grow the trade. Therefore, he stated, he would not have expected a purchaser to have assessed that there was significant opportunity to expand business by acquiring the sole trade business.
89.	He stated that geographical diversification is another common reason for business acquisition. A business may ask itself: why start in a new location from the beginning when it is possible to acquire an existing business and use it as a platform to growth in the area? From the customer list available, he stated, the sole trade's business was the provision of services to customers in He stated that, given the density of population in Leinster
	it is probable that there were a large number of potential customers. He stated that the Company did not manage to expand its business significantly after incorporation. He stated that, in his opinion, the Appellant's sole trade business was too small to attract the attention of a purchaser wishing to expand.
90.	Referring to economies of scale / synergy, Expert 2 stated that businesses acquire or merge with others with a view to achieving economies of scale such as having one accounting and HR function for a larger number of staff and customers. He also stated that the combination of two business may produce greater effects through the sharing of knowledge and assets. He stated that, given the size of the sole trade, a merger with a similar business may have made economic sense for two sole traders who were willing to work in partnership, but this is not what happened. He stated that transferring the sole trade to the Company increased the administration with the requirement to produce and file annual financial statements.
91.	Expert 2, in discussing diversification, stated that businesses acquire or merge with others to add new products or services to an existing business.

- 92. Expert 2 stated that acquisition of new technology / expertise is a key reason for business acquisition. He stated that it is particularly prevalent in the IT sector but is also relevant in other sectors where a business has new technology or specialist expertise. He stated that there is no reference to particular transferrable technology or expertise in the sole trade business documents. He stated that, whilst the Appellant may personally have had valuable experience and customers who were loyal to him, there is no evidence of staff, systems or processes that would have been transferrable to a third party purchaser. He stated that the Company's directors' statement indicates that this was a family run business involving his wife and three children. He stated that there was no evidence of wages being paid to family members after the transfer of the sole trade business to the Company. Therefore, he stated, it is unlikely that the Appellant's family members would have taken up employment if the sole trade business had been purchased by an unrelated third party.
- 93. He stated that vertical integration is another reason for acquisition, that is to say acquiring a business with whom a business has a close business relationship for example, the acquisition of a supplier. He stated that, as it appears that the sole trade business was supplying services directly to customers, acquisition by a customer is not relevant to the valuation of the goodwill of the sole trade business.
- 94. Expert 2 stated that, in coming to his valuation of the goodwill of the sole trade business, he looked at the Form 11 returns submitted by Appellant for the three years prior to and extrapolated the following financial information relating to the sole trade business:

	18 months ending	12 months ending	9 months ending
Turnover	190,036	151,330	129,629
Purchases	(21,794)	(1,255)	(856)
Gross Profit	168,242	150,075	128,773
Expenses			
Wages and Salaries	25,350	36,358	15,435
Subcontractors	-	-	-
	51,330	13,234	52,925

Consultancy/Professional			
Fees	24,024	12,108	10,280
Motor Expenses	-	-	-
Bad Debts	47,981	36,066	21,811
Other Expenses			
Difference	146,685	97,766	100,451
Total admin expenses			
Net Profit before	21,557	52,309	28,322
Depreciation	11%	35%	22%
Depreciation	(341)	(22,690)	(11,751)
Net profit per accounts	21,216	29,619	16,571

95. He stated that he took these results and adjusted the profit before depreciation by reversing cross charges between the sole trade and the Company and adding back interest and annualised the trading results of the sole trade in order to gain a comparable view of the sole trade business' trading trends as follows:

	18 months ending	12 months ending	9 months ending
Turnover	190,036	151,330	129,629
Annualised Turnover	126,691	151,330	172,839
Profit before	21,557	52,309	28,322
Depreciation			
Add back interest	15,911	11,319	8,489
Add back cross charges	50,000		50,000
Adjusted EBITDA	87,468	63,628	86,811

Adjusted EBITDA ²	Annualised	58,312	63,628	115,748
Margin		46%	42%	67%

96. Expert 2 also stated that he had carried out a forward looking exercise into the financial accounts of the Company, as returned by the Company in its returns to the Respondent, which indicated the following annualised turnover for the Company:

Period	ending	Period	ending	Period	ending	Period	ending
132,192		164,056		160,997		133,243	

97. The forward looking exercise into the financial account of the Company as returned by the Company in its returns to the Respondent, indicated profits / (losses) before tax for the Company:

Period	ending	Period	ending	Period	ending	Period	ending
(17,080)		24,858		39,091		35,366	

98. The following summary of the trading results of the sole trade business for the three years prior to and the four years post were set out in Expert 2's report:

	12 Mths	12 Mths	12 Mths	12 Mths	18 Mths	12 Mths	9 Mths
Turnover	132,192	164,056	160,997	133,243	126,691	151,330	172,839
EBITDA	7,619	50,525	63,848	56,848	58,312	63,628	115,748
Directors remuneration	-	-	31,115	-	-	-	-

² Earnings before Interest, Tax, Depreciation and Amortisation.

-

Wages & Salaries	46,627	74,440	-	-	-	-	-
EBITDA – Directors Wages added back	54,246	121,965	94,963	56,848	58,312	63,628	115,748
Estimated Manager Salary	(50,000)	(50,000)	(50,000)	(50,000)	(50,000)	(50,000)	(50,000)
Adjusted EBITDA	4,246	71,965	44,963	6,848	8,312	13,628	65,748

- 99. Expert 2 stated that there was no business plan available for the sole trade business when he was carrying out his valuation. He stated that, from the financial information available to him, it was clear that the sole trade business turnover had collapsed from an annualised turnover of €172,839 in to an annualised turnover of €126,691 in the year ending. The sole trade's EBITDA for the same period went from €115,748 in to €58,312 in the year ending.
- 100. Expert 2 stated that small businesses, such as the sole trade business in this appeal, do transfer for value. That value, he stated, is determined by the returns a potential purchaser expects to generate from the business. Therefore, he stated, assuming that the customers, staff, systems and processes of the business can be successfully transferred, future maintainable profits are the most important determinant of the business value.
- 101. He stated that, to reach a figure for weighted annual profits, he took the annualised profits of the sole trade business, adjusted it for the cost of hiring an employee to replace the Appellant at €50,000 as follows:

Year	Sole Trader Profits (annualised)	Manager Salary	Profits adjusted and annualised	Weight	Weighted Average
	115,748	(50,000)	65,748	1	65,748
	63,628	(50,000)	13,828	2	27,256

58,312	(50,000)	8,312	3	24,936
				117,940
			Divided by	6
		Weighted Average Profits (adjusted and annualised)		19,657

- 102. Expert 2 stated that it is then appropriate to take the weighted average profits (adjusted and annualised) and apply a multiple on that figure to arrive at a valuation. He stated that the use of weighting in his calculations is appropriate. He stated that the use of weighting places more emphasis on the profit or EBITDA in the years closest to the transaction which is appropriate when carrying out a historic valuation.
- 103. He stated that a small business is defined in Mr Peelo's book as a business with a turnover of €500,000 or less. He stated that the sole trade business was therefore a small business. He agreed with Mr Peelo's book which states that the appropriate starting multiple when valuing a small business is 5 and that multiple is then reduced considering various factors. He stated that the reduction of the multiple is not a science and that individual valuers will come to different multiples. He stated that he used a multiple of 2 time's weighted average profits to place a value on the goodwill of the sole trade business of €39,314.
- 104. He stated that the reason he decided upon using a multiple of 2 was that the sole trade's annual turnover was between €120,000 and €200,000. He stated that to reduce the multiple used to one quarter to 1.25 on the basis of turnover would have been harsh. He stated that, in circumstances where there were no, or limited, personnel, structure or assets to transfer from the sole trade to the Company this also directed him to reduce the multiple which he used to 2. He disagreed with Expert 1's interpretation of the meaning of multiples stating that, in his opinion, the use of a particular multiple in a valuation does not mean that a purchaser will recoup the purchase price of a business in a particular time period.

105. He stated that, in circumstances where financial information relating to the performance of the Company was available, he also performed the same exercise on the Company finances as he had on the sole trade business finances to reach a figure for a weighted average EBITDA for the Company for the years 2012 to 2015 as follows:

Year	Adjusted EBITDA for the Company	Manager Salary	Profits adjusted and annualised	Weight	Weighted Average
	58,312	(50,000)	8,312	4	33,248
	56,848	(50,000)	6,848	3	20,544
	94,963	(50,000)	44,963	2	89,926
	121,965	(50,000)	71,965	1	71,965
					215,683
				Divided by	10
			Weighted Average EBITDA (adjusted and annualised)		21,568

- 106. Applying a multiple of 2 to the Company weighted average EBITDA (adjusted and annualised), Expert 2 placed a value on the goodwill of the sole trade of €43,137.
- 107. Expert 2 then took an average of the two valuations of €39,314, being the valuation of the goodwill of the sole trade business based on the financial information available on _____, and €43,137, being the valuation of the goodwill of the sole trade based on the Company financial information relating to the years ______ which became available subsequent to the transfer of the goodwill of the sole trade to the Company. This then gave a valuation of the goodwill of the sole trade business of €41,225.
- 108. Expert 2 emphasised that the use of the Company financial information which became available subsequent to the transfer of the goodwill of the sole trade to the Company did

not disadvantage the valuation of the goodwill of the sole trade and, in fact, increased the valuation amount.

109. Expert 2 stated that his figures for the sole trade and those of Expert 1 do not differ in any significant way and that, in effect, the differences in their valuations lie in whether to weight the earnings / profit figures to reflect proximity to the valuation date and in the appropriate multiple to be used.

Appellant's Submissions

- 110. The following is a summary of the submissions made both in writing and orally to the Commissioner on behalf of the Appellant. The Commissioner has had regard to all of the submissions whether written, oral or documentary received when considering this determination.
- 112. It was submitted that the sole trade business had a goodwill which was capable of being transferred to the Company.
- 113. It was submitted that the Appellant had given evidence that the sole trade business was managing projects worth in the millions and that it had long term clients. It was submitted that the sole trade business, had employed in the form of Witness 1 and that was also employed on a part-time basis in the form of Witness 2.
- 114. It was submitted that the valuation of Expert 1 is the correct valuation for the goodwill of the sole trade at the end of _______. It was submitted that the issue which the Commissioner must decide upon is the level of maintainable future profits in the sole trade business and the multiple to be applied to the level of maintainable future profits at _______. It was submitted that every other potential point of valuation is agreed between the parties.
- 115. It was submitted that the valuation of businesses is not an exact science and that it involves a level of judgement and subjectivity on the part of a valuer.
- 116. It was submitted that at the end of the economy had been in recession but that there were signs of growth both in the economy and in the industry in which the sole trade business operated, evidence of which was given by Expert 1. As a result, it was submitted, Expert 1 believed it was suitable to include the profits achieved by the sole

trade business beginning	in onwards as part of his valuation. It was submitted that
an average annual profit b	efore tax amount of €72,833 over a period of 75 months, or 6.25
years, prior to	is the appropriate figure for future maintainable profits for the
sole trade business as at	

- 117. It was submitted that to value the sole trade business only on recession era profits would undervalue it and that an inclusion of an element of pre-recession profits is appropriate and rational. It was submitted that, had a valuation taken place at the end of appropriate, a prospective purchaser for the sole trade business would have been in possession of the historical financial statements of the sole trade business which would have included the results recorded during the pre-recession. It was submitted that those results reflected at least the potential of the business if and when the economy recovered.
- 118. It was submitted that the inclusion of profits for and and by Expert 2 in his valuation is incorrect. It was submitted that it is appropriate to apply the principle contained in section 548 (4) of the TCA 1997 to the valuation that is to say that it should be assumed for the purposes of the valuation that "there is available to any prospective purchaser of the asset in question all the information which a prudent prospective purchaser of the asset might reasonably require if such prospective purchaser were proposing to purchase it from a willing vendor by private treaty and at arm's length."
- 119. It was submitted that the evidence given by the Appellant and both witnesses demonstrated an optimism in relation to the prospect of the sole trade business which was based on the reality of knowing the business and also its clients over many years. It was submitted that a potential purchaser would also have had access to that information in
- 120. It was submitted that the transfer of the goodwill of the sole trade business to the Company was a transaction between connected persons, that is to say, between the Appellant and the Company of which the Appellant was a director and 99% shareholder. It was submitted that the transaction was a lawful transaction which occurred between two willing parties, which was recorded and evidenced in the accounts of the Company and was evidenced in a Capital Gains Tax return and income tax return made by the Appellant. It was further submitted that it is also evidenced in the subsequent financial accounts of the Company which reflect the paying down of the director's loan to the Appellant.
- 121. It was submitted that the director's loan created in the Company, on foot of the transfer of the goodwill of the sole trade to the Company on ______, was repaid to the Appellant between _____ and ____. This, it was submitted, demonstrated that the business

was capable of returning the value of the goodwill of the sole trade to the original owners of the sole trade.

- 123. It was submitted that the sole trade business was, in _____, an established business which had an attractive force and which had traded over a period of ____ years since ____.
- 124. It was submitted that the Appellant had made a return of Capital Gains Tax (hereinafter "CGT") as part of his income tax return for the year wherein he reported that a transfer of goodwill from the sole trade business to the Company had taken place for the sum of €250,000. This resulted in a CGT assessment of €75,000 which was fully relieved by way of retirement relief. In support of this, the Appellant has submitted a Notice of Assessment to CGT for the year which is dated and and which reflects an amount of €250,000 in chargeable gains for and a CGT amount of €75,000 thereon. This Notice of Assessment to CGT for also also contains a relief from the CGT of €75,000. The basis of the relief is not contained in the document submitted although the Commissioner notes that it was submitted by the Appellant that the relief is retirement relief and the Respondent has not contested this claim.
- 125. It was submitted that the transfer of the goodwill of the sole trade business to the Company was not an anti-avoidance measure on the part of the Appellant, but rather that it was motivated by a desire on the part of the Appellant to provide shares in the Company to his children and a wish for them to work in and carry on the business.
- 127. It was submitted that the Notice of Amended Assessment to income tax for the year issued to the Appellant contains a charge to tax under Schedule E Directors Emoluments of €250,000 and also contains a charge to tax under Schedule F Distributions of €250,000. It was submitted that the Respondent must choose which Schedule it wants to assess the €250,000 under. It was also submitted that in subsequent years, during the period of the actual repayment of the director's loan, Schedule E assessment and other allied assessments were also raised by the Respondent. The Respondent, it was

submitted, was incorrect in raising assessments or amended assessments which were, in effect, double taxation of The Appellant. It was submitted that at the time of the transfer of the goodwill of the sole trade to the Company, there were not sufficient reserves in the Company to make a distribution of €250,000 and, therefore, it was not possible for the Appellant to have drawn down or been repaid €250,000 by the Company in ■■■.

- 128. The Appellant submitted that, in the circumstances of this appeal the Notices of Amended Assessment to income tax under Schedule F do not apply and should be vacated.
- 129. The Appellant submitted that the transfer of the Appellant's shares in the Company to his children in has no relevance in this appeal and that the Commissioner must look to the valuation of the goodwill of the sole trade business as at
- 130. The Appellant submitted that he is not relying on the business purchase agreement document which was included in Expert 1's report.
- 131. At the conclusion of the oral hearing, the Commissioner gave liberty to the Appellant's representatives to review the drawdown figures relating to the director's loan account which were provided by the Respondent during the course of the hearing. The Appellant subsequently wrote to the Commission and indicated that there is no disagreement in relation to those figures.
- 132. The Commissioner notes that the Appellant had, prior to the oral hearing, raised an issue in relation to the time limits which apply to the raising of assessments by the Respondent. Counsel on behalf of the Appellant confirmed on the final day of the oral hearing that this issue is no longer being relied on by the Appellant.

Respondent's Submissions

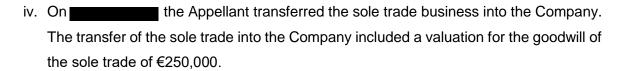
- 133. The following is a summary of the submissions made both in writing and orally to the Commissioner on behalf of the Respondent. The Commissioner has had regard to all of the submissions whether written, oral or documentary received when considering this determination.
- 134. The Respondent submitted that there had been a transfer of the sole trade business to the Company on ______. The Respondent submitted that the question which arises for the Commissioner is whether there was a transfer of goodwill during the transfer of the sole trade business and what the value of the goodwill was.
- 135. The Respondent submitted that it had issued alternative assessments to income tax for the years to inclusive under Schedule E and Schedule F to the Appellant.

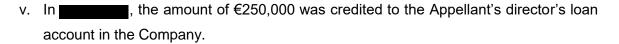
The Respondent indicated that it is not pursuing the assessment to Schedule E income tax for the year issued to the Appellant. The Respondent submitted that the correspondence issued to the Appellant at the time of raising the disputed assessments set out that the assessments to Schedule E and Schedule F income tax are alternative assessments in relation to all periods.

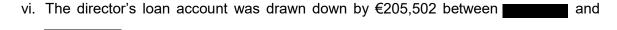
- 136. The Respondent submitted that it had issued alternative assessments to PAYE/PRSI/USC and to Dividend Withholding Tax to the Company. The Respondent made it clear to the Commissioner that it seeks only to recover the appropriate tax once, either from the Appellant or from the Company.
- 137. It is the Respondent's position that the Appellant drew down funds from the Company in the years to inclusive which were Schedule E income. The Respondent submitted that the Commissioner could accept that the creation of the director's loan in the Company was a Schedule E emolument in . The Respondent also submitted that the Commissioner could accept as an alternative that the drawdown amounts in the years were Schedule E emoluments.
- 138. The Respondent submitted that, if the Commissioner is not satisfied that the draw down amounts fall under Schedule E, then they are a distribution either under section 20 or section 130 of the TCA 1997.
- 139. The Respondent submitted that, if the Commissioner finds that there was a transfer of goodwill from the sole trade business to the Company, the value of that goodwill equates to the value which Expert 2 arrived at, that being €41,225. The Respondent relied on Expert 2's report and oral evidence as to how that valuation was reached. The Respondent submitted that the Appellant has not submitted any evidence which justifies a valuation of €250,000.
- 140. It was submitted that the valuation arrived at by Expert 1 equates to multiplying the annualised profits for 2012 of the sole trade business by a multiple of 57 to reach the valuation of €283,736. This, it was submitted, is unrealistic.
- 141. It was submitted that the calculation of maintainable future profits of €63,773 by Expert

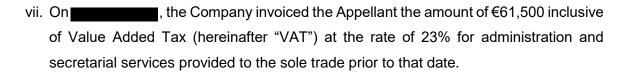
 1 by reference to matters such as and general economic data which showed a 2.8% growth forecast is unsustainable.
- 142. The Respondent submitted that the profits of the sole trade business were rapidly decreasing in the years up to _______. It was submitted that there was no basis to include pre-recession era profits, or, if pre-recession era profits were included the appropriate manner to treat those profits would have been to weight them.

	typ pro	It was submitted that, in cross examination, the Appellant agreed that was a ical year for the sole trade business and that the inclusion of and and fits in the valuation of the sole trade business did not reflect the state of the sole trade siness at the time of the transfer to the Company in
	the of a a p the of t	In relation to section 548(4) of the TCA 1997 and the submission by the Appellant to effect that it should be assumed that a prospective purchaser would be in possession all of the relevant information at the time of a purchase, the Respondent submitted that prospective third party purchaser in would not have placed equal weight on profits of the sole trade business in and as it would have on the profits the sole trade in the period from to to the Respondent also submitted that the pellant has not submitted any economic evidence, apart from the macro-economic dence in the form of report, which suggested a return to the economic boom of to to the submitted and the submitted and the submitted are the submitted are the submitted and the submitted are the submit
	pla of t	The Respondent submitted that the optimism which the Appellant and his children ced in the sole trade business in their evidence was not justifiable in the circumstances the financial information available. The Respondent submitted that Expert 2 had taken count of, and set out, the potential of the sole trade business as it existed in coming to his valuation.
	sha this to a	The Respondent submitted that it is relevant that in the Appellant transferred his ares in the Company to his children at a value of €1. The Respondent submitted that is, in the absence of the Company returns indicating that the transfer of the shares was a connected party, must mean that the shares in the Company had no value for years are the transfer of the goodwill from the sole trade business to the Company.
Mat	teri	al Facts
147		The following material facts are not at issue in the within appeal and the Commissioner cepts same as material facts:
	i.	The Appellant is a businessman who, between and , carried on a sole trade trading as ",
	ii.	The Company was incorporated in and, at the time of its incorporation, had two directors, the Appellant with a 99% shareholding and his wife with a 1% shareholding.
	iii.	On the Appellant was registered as an employee of the Company.









- viii. The Appellant and his wife ceased to be directors of the Company on when the Appellant's children were appointed as directors. The Appellant remained as an employee of the Company.
- ix. The Appellant and his wife transferred their shares in the Company to their children in with valuation of €1.
- x. On 20 November 2015, the Respondent issued Notifications of Revenue Audit to the Appellant and to the Company.
- xi. As a result of the audit which took place, the Respondent issued the following Notice of Assessment to VAT and Notices of Amended Assessment to income tax to the Appellant:

	Notice Type	Date	Тах Туре	Period	Amount €	Appeal Number
1	Notice of Amended Assessment	20/12/2017	Income Tax	Year ending 31/12	203,739.08	M148/18
2.	Notice of Assessment	29/12/2017	VAT	01/09/2012 to 31/12/	11,500.00	M216/18
3.	Notice of Amended Assessment	22/12/2018	Income Tax	Year ending 31/12/	47,390.90	90/19

4.	Notice of Amended	22/12/2018	Income Tax	Year ending	43,277.96	91/19
	Assessment			31/12/		
5.	Notice of Amended Assessment	09/12/2020	Income Tax	Year ending 31/12/	44,288.00	12/21
6.	Notice of Amended Assessment	13/11/2021	Income Tax	Year ending 31/12/	11,148.35	1322/21

- xii. The Respondent also issued Notices of Assessment, Notices of Amended Assessment and Notices of Estimation to the Company which are the subject of the determination in appeal M160/18.
- xiii. The Respondent has, since the submission of the appeal, indicated to Appellant that it is not pursuing the Notice of Assessment to VAT for the period 01/09/2 to 31/12 in the amount of €11,500.00.
- 148. The following material facts are at issue in the within appeal:
 - i. Whether a transfer of the goodwill of the sole trade business to the Company took place on _____;
 - ii. What the appropriate valuation of the goodwill of the sole trade business is.
- 149. The appropriate starting point for the examination of material facts is to confirm that in an appeal before the Commissioner, the burden of proof rests on the Appellant, who must prove on the balance of probabilities that an assessment to tax is incorrect. This proposition is now well established by case law; for example in the High Court case of *Menolly Homes Ltd v Appeal Commissioners and another*, [2010] IEHC 49 (hereinafter "*Menolly Homes*"), at paragraph 22, Charleton J. stated:

"The burden of proof in this appeal process is, as in all taxation appeals, on the taxpayer. This is not a plenary civil hearing. It is an enquiry by the Appeal Commissioners as to whether the taxpayer has shown that the relevant tax is not payable".

Whether a transfer of the goodwill of the sole trade business to the Company took place on

150. On the one hand, the Respondent does not accept as a material fact that a transfer of the goodwill of the sole trade business took place on the Appellant submits that a transfer of the goodwill of the business did take place on the sole trade business did take place on the sol

151. The is no dispute between the parties that goodwill has been defined in Halsbury's Laws of England as:

"The goodwill of a business is the whole advantage of the reputation and connection formed with customers, together with the circumstances whether of habit or otherwise, which tend to make that connection permanent. It represents in connection with any business or business product the value of the attraction to customers which the name and reputation possesses."

152. In addition, as submitted by the Respondent, the leading legal authority on the issue of goodwill is the decision of the House of Lords in *Inland Revenue Commissioners v Muller & Co.'s Margarine Ltd* [1901] AC 217 wherein Macnaughten LJ stated:

"What is goodwill? It is a thing very easy to describe, very difficult to define. It is the benefit and advantage of the good name, reputation, and connection of a business. It is the attractive force which brings in custom. It is the one thing which distinguishes an old-established business from a new business at its first start [...] It differs in its composition in different trades and in different businesses in the same trade. One element may preponderate here and another element there. To analyze goodwill and split it up into its component parts, to pare it down as the Commissioners desire to do until nothing is left but a dry residuum ingrained in the actual place where the business is carried on while everything else is in the air, seems to me to be as useful for practical purposes as it would be to resolve the human body into the various substances of which it is said to be composed. The goodwill of a business is one whole, and in a case like this it must be dealt with as such.

For my part, I think that if there is one attribute common to all cases of goodwill it is the attribute of locality. For goodwill has no independent existence. It cannot subsist by itself. It must be attached to a business. Destroy the business, and the goodwill

³ 4th ed. Vol 35, page 1206.

perishes with it, though elements remain which may perhaps be gathered up and be revived again."⁴

had loon the	re Commissioner heard evidence from the Appellant and both witnesses, all of whom any standing interaction with the sole trade business. The Commissioner is satisfied a evidence adduced that the sole trade business was a specialist business and that appellant was a specialist in the area of The Commissioner is further satisfied on widence adduced, that the sole trade business, and the Appellant, had built a
	tion for specialist knowledge and excellence in the delivery of projects in the area of
	on, the Commissioner notes the evidence adduced that the sole trade business had uing and repeat business with its customers.
	a result of the above, the Commissioner accepts that the sole trade business had p goodwill in its years of trading from to to to the commissioner.
submit	te Commissioner has considered the evidence adduced and the documentation ted and is satisfied that a transfer of the goodwill of the sole trade to the Company lace on for the following reasons:
year e note re financi by the addition	the financial statement of the Company, which was first registered in and lodged with the Companies Registration Office contains a selating to the acquisition by the Company of an intangible fixed asset. Note 6 of the ial statement set out that intangible fixed assets in the form of goodwill was acquired Company in the trading year ending in the amount of €250,000. In on, the financial statements of the Company for the subsequent years which were submitted to the Commissioner all reflect the existence of an ible fixed asset related to the goodwill provision which originally appeared in the any's financial statement for the year ending.
	e financial statement of the Company for the year ending also reflects eation of a director's current account or loan which increased from €726 in
course	the Commissioner accepts the evidence adduced by the Appellant that, during the e of the transfer of the sole trade business, and following advice from his then intant, he transferred the goodwill of the sole trade business to the Company. He that the thinking behind the transfer of the sole trade business and its goodwill to

⁴ At 223-224

the Company was that, at that time he was in his mid-50s and that he wanted to place the business in a position whereby his children would become part of the business. The Commissioner accepts that this was a rational and considered thought process and notes that, at that time, the Appellant's eldest son, who had been working for the sole trade business for two years, had taken up a position in a firm in the United Kingdom to gain additional experience to allow him return to work for the business.

- 159. The Commissioner also notes that the Appellant's daughter was, at the time, almost finished with her third level education and that she also wished to work for the business. In the Commissioner's view, and from the evidence adduced, this was a family business in which every member of the family worked with differing degrees of input.
- 160. It is also the Commissioner's view, and the Commissioner accepts the evidence adduced to the effect that, that it was the Appellant's and his children's sincere wish that they would return to work for the business.
- 161. Having considered all of the evidence in the round, the Commissioner finds as a material fact that, on the balance of probabilities, the goodwill of the sole trade business was transferred to the Company on the company.

162.	For the reasons set out above, the Commissioner finds as a material fact that
the	e goodwill of the sole trade business was transferred to the Company on
	■.

What the appropriate valuation of the goodwill of the sole trade business was at

- 163. By the Appellant's own evidence, no valuation of the sole trade business was undertaken at the time of its transfer to the Company on ______. It therefore falls to the Commissioner to examine what the appropriate valuation of the goodwill of the sole trade business was at ______.
- 164. Any valuation of the sole trade business at is, of necessity, a historic valuation and the Commissioner is mindful that both experts from whom she heard evidence and received valuation reports were carrying out their valuations at a remove of years from the valuation date.
- 165. At the outset, the Commissioner notes that Expert 2 on behalf of the Respondent acknowledged that businesses, such as the sole trade business, do transfer for value.

166. Both experts referred to Mr Peelo's book as being a work on which many valuers rely when carrying out valuations. Whilst not the case with the sole trade business in this appeal, at section 14-06 of Mr Peelo's book he discusses situations where proprietor-led business may not be saleable:

"Any experienced accounting practitioner will recount that proprietor-led businesses are rarely saleable and eventually just disappear on a gradually crumbling basis until, finally, the pace of change or competition overtakes it, the proprietor falls ill or has had enough..."

- 167. Expert 1 on behalf of the Appellant valued the sole trade business at €283,736 for reasons detailed in this determination.
- 168. Expert 2 on behalf of the Respondent valued the sole trade business at at €41,225 for the reason detailed in this determination.

Future maintainable profits

169. At the oral hearing of this appeal both Experts agreed on the application of future maintainable earnings when valuing a business. In Mr Peelo's book it states at section 5-01:

"Future maintainable profits (FMP) are the most important aspect of the valuation of business and shares. The value of any business lies in its future profits."

- 170. Both experts agree that future maintainable profits are important when valuing a business. It emerged at the oral hearing that there was no substantive difference between the experts in relation to the actual profit figures for the sole trade business. The differences which arise between the experts lie in the appropriate number of years' profits to take into account and whether weighting should be applied to those profits in coming to a valuation for the sole trade business. The Commissioner notes that this was also the Appellant's position in oral submissions.
- 171. In Chapter 5 of Mr Peelo's book entitled "Future Maintainable Profits" he states the following in relation to the appropriate methodology to apply in estimating future maintainable profits:

"5-10 The application of a **weighted average** to historical profits in order to estimate FMP is common valuation practice for companies with erratic profit histories...

The use of a weighted average is not a perfect system for estimating future profits, but often it is the best available method in the circumstances. Note that the heaviest

weighting is given to the latest year. Occasionally, in a relatively stable business, though with cyclical aspects, a longer period of five years might be used.

5-11 A simple average of profits over the latest three financial years, or possibly over five on rare occasions, might be more appropriate than a weighted average in circumstances where the fluctuations year on year are relatively minor and there is little growth. There is no 'norm' as to which method (weighted or simple average) is best for the particular circumstances. This is a matter for judgement by the valuer."

- 172. On the one hand, Expert 1 is of the opinion that it is appropriate to take account of 6.25 years of profits in coming to a figure for future maintainable profits. This is justified on the basis that the period from until represented an unprecedented financial crisis and, in Expert 1's opinion, to rely solely on the profits for those years without reflecting the period prior to the financial crisis would not represent the business fairly.
- 173. In addition, Expert 1 did not weight the sole trade business profits and instead calculated a simple average of the profits over the 6.25 year period prior to
- 174. On the other hand, Expert 2 has stated that he is of the opinion that it is appropriate to take account of 3 years of profits in coming to a figure for future maintainable profits. In addition, Expert 2 weighted the profits applying most weight to the most recent year's profits and the least weight to the furthest year's profits. This approach was based on Expert 2's own experience of valuing businesses and on the recommended valuation method contained in Mr Peelo's book.

Multiple

- 175. It is common case that, once a future maintainable profits figure has been reached, a multiple is applied to that future maintainable profits figure to reach a valuation for the business in question.
- 176. Expert 1 for the Appellant has applied a multiple of 4.5 to the figure for future maintainable earnings. In explaining his reasoning for using this multiple, Expert 1 pointed the Commissioner to the following in sections of Mr Peelo's book:
 - "6-05 A simple approach to the valuation of small businesses (perhaps defined as having FMP of less than €500,000 per annum) may be appropriate, as it is often difficult to establish and/or identify any form of comparison or precedent.
 - 6-06 In this latter regard, one simple approach which is completely unscientific and less than principled as to what a professional valuation is about is for a valuer to consider a multiple of five and then to pursue the arguments, circumstances,

- comparisons, etc. as to why the multiple should be higher or lower than five. Superficial as it is, this approach tests and validates the reasoning that sets the multiple."
- 177. Both experts agreed that the choice of multiple in coming to a valuation is not a scientific choice but, rather, a subjective choice. Both experts also agreed that it is possible that two different valuers will utilise two different multiples in coming to their valuation and that does not invalidate the valuations reached.
- 178. Expert 1 also stated that the reason he had applied a multiple of 4.5 was based on the starting point of 5 as identified in Mr Peelo's book and also on what an investor would have required as a return on the monies invested in the business having assessed the risk and the fact that this was a private business without a ready market. Expert 1 gave the example of where an investor requires a 20% annual return on investment, then a multiple of 5 will be used.
- 179. Expert 2 stated that the reason he had applied a multiple of 2 was based on his experience in valuing small business and also on the information contained in Mr Peelo's book where he states at Chapter 14:
 - "14-14 Experience in the marketplace suggests that a small business with a capability of independent existence, may be valued at one or two times annual sustainable net-of-tax profits. However, this is not always a guideline; such sales are difficult to achieve and usually only happen when a specialist business is involved."
- 180. The Commissioner must decide the appropriate valuation of the goodwill of the sole trade business as at ______. The Commissioner notes the decision of the Supreme Court in *Donegal Investment Group Plc v Danbywiske and Others* [2017] IESC 14 wherein Clarke CJ stated:
 - "9.1 For the reasons set out in this judgment I am satisfied that it is open to a trial judge to adopt a methodology or approach which differs from each of the approaches advocated in the expert testimony tendered by the parties. However, where a trial judge is persuaded to adopt a different approach, it is necessary for the judge to structure the judgment in such a way that either expressly explains why the approach adopted is considered to be appropriate notwithstanding the expert evidence tendered or that, at a minimum, the reasoning of the trial judge in that regard can be inferred with some reasonable level of confidence."

- 181. The Commissioner considers that, on the balance of probabilities, the valuation tendered by Expert 2 on behalf of the Respondent is the most appropriate valuation of the goodwill of the sole trade business as at for the following reasons:
 - i. Expert 2 used a weighted average approach in coming to a figure for future maintainable profits. The Commissioner considers that this is the appropriate approach on the basis of the guidance given in Chapter 5 of Mr Peelo's book. The Commissioner notes that, in Mr Peelo's book, the use of a simple average of profits over the latest three financial years, or possibly over five on rare occasions, might be more appropriate than a weighted average in circumstances where the fluctuations year on year are relatively minor and there is little growth. That is not the case in this appeal. By the figures submitted in Expert 1's report, the annualised adjusted profits of the sole trade business had fluctuated significantly in the periods between as follows:

	1 year	2 years	9 months	1 year	18 months
Adjusted profits before tax	136,098	246,209	38,707	25,831	8,672

- ii. Expert 2 applied a multiple of 2 to future maintainable profits in coming to his valuation. This is keeping with the guidance contained in Chapter 14 of Mr Peelo's book for a proprietor led small business with a capability of independent existence from the proprietor, which both experts agree the sole trade was. The Commissioner notes that guidance contained in Mr Peelo's book does not suggest that the application of a multiple of 4.5 to this business applies to the valuation of a business such as the one the subject matter of this appeal.
- iii. The Commissioner has considered the fact that, in coming to his valuation, Expert 2 also utilised the information contained in the Company financial accounts for the years. When asked by the Commissioner, Expert 2 confirmed that he had done this as a "sanity check" in circumstances where the financial information was available and in circumstances where projections for the sole trade business from inwards were not available to him and neither had they been created at that time.

The Commissioner notes that the use of the forward looking figures advantages the Appellant in that it increases the future maintainable profits amount from \le 19,657 to an amount of \le 21,658.

iv.	The Commissioner notes that the future maintainable earnings figure submitted by
	Expert 1 placed reliance on the Economic and Fiscal Outlook document published in
	which set out that GDP was expected to grow by 1% in, 1.3% in
	, 2.4% in a 3% in a and 3% in Expert 1 also placed reliance on part
	of the Central Bank report which confirmed that, in the Irish economy had
	expanded by an estimated 3.4% in real GNP terms. Expert 1 also referred to the report
	on
	. Expert 1 considered that it was
	reasonable to assume that some of this additional expenditure would be spent on
	, resulting in extra work for the Company
	and underpinning its future after-tax maintainable profits.
V.	The Commissioner accepts, and there is no dispute between the parties, that the
	economic conditions which prevailed from onwards were recessionary. The
	Commissioner further accepts that the forecasts contained in the reports referred to by
	Expert 1 indicated growth was expected in the economy of 1% in, 1.3% in,
	2.4% in, 3% in and 3% in, and that in the Irish economy had
	expanded by an estimated 3.4% in real GNP terms. The Commissioner also accepts
	that the
	The Commissioner accepts it reasonable to
	have expected that some recreational and sports facilities would have been included
	in this delivery programme.
vi.	In arriving at a future maintainable profit figure of €63,773, Expert 1 set out, <i>inter alia</i>
	that the adjusted annual profits for the sole trade business for were
	€136,098, for were €246,209, for were €38,707, for
	were €25,831 and for were €8,672. The Commissioner has considered
	the evidence and report of Expert 1 and, having noted the adjusted annual profits for
	the sole trade business of €8,672 for the Commissioner does not accept
	as credible that the future maintainable earning figure of €63 773 could be extrapolated

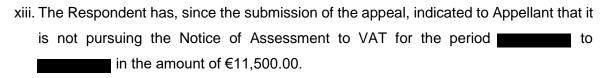
	from projected growth figures of 1% in the projected growth figures of
f s s r t	The Commissioner further notes that Expert 1 is of the opinion that, in arriving at a future maintainable profit figure of €63,773 it is reasonable to include pre-recession profit figures in his calculation. In Mr Peelo's book, on which both Experts relied, at section 5-11 it is stated that a simple average of profits over the latest three financial years, or possibly over five on rare occasions, where the fluctuations year on year are relatively minor and there is little growth may be used. The Commissioner considers that the sole trade business had large fluctuations in its profit levels in the period from and, therefore, reliance on 6.5 years of financial information was, in the case of the sole trade business, not appropriate.
Apportunity after Common of the	The Commissioner notes that the shares in the Company were transferred by the ellant to his children in with valuation of €1. The Appellant was questioned under its examination about this transaction. This transaction took place in four years in the transfer of the goodwill of the sole trade business to the Company. The immissioner does not consider that this transaction has any relevance to the valuation he goodwill of the sole trade business as at many many many many many many many many
exar Agre on t	The Commissioner further notes that, although the Appellant was asked on mination in chief about an unsigned document entitled "Business Purchase element", counsel on behalf of the Appellant indicated that no reliance is being placed this document. Therefore, the Commissioner has not applied any weight to that ument when considering this appeal.
the	For the reasons set out above, the Commissioner finds as a material fact that valuation of the goodwill of the sole trade business as at was 225.
Commis	ssioner's findings of material fact
185. Fact:	For the avoidance of doubt, the Commissioner makes the following findings of material
	The Appellant is a businessman who, between and , carried on a sole trade trading as " , as a

- ii. The Company was incorporated in and, at the time of its incorporation, had two directors, the Appellant with a 99% shareholding and his wife with a 1% shareholding.
- iii. On the Appellant was registered as an employee of the Company.
- iv. On the Appellant transferred the sole trade business into the Company. The transfer of the sole trade into the Company included a valuation for the goodwill of the sole trade of €250,000.
- v. In _____, the amount of €250,000 was credited to the Appellant's director's loan account in the Company.
- vi. The director's loan account was drawn down by €205,502 between and
- vii. On the Company invoiced the Appellant the amount of €61,500 inclusive of Value Added Tax (hereinafter "VAT") at the rate of 23% for administration and secretarial services provided to the sole trade prior to that date.
- viii. The Appellant and his wife ceased to be directors of the Company on when the Appellant's three children were appointed as directors. The Appellant remained as an employee of the Company.
- ix. The Appellant and his wife transferred their shares in the Company to their children in 2016 with valuation of €1.
- x. On 20 November 2015, the Respondent issued Notifications of Revenue Audit to the Appellant and to the Company.
- xi. As a result of the audit which took place, the Respondent issued the following Notice of Assessment to VAT and Notices of Amended Assessment to income tax to the Appellant:

	Notice Type	Date	Тах Туре	Period	Amount €	Appeal Number
1	Notice of Amended Assessment	20/12/2017	Income Tax	Year ending	203,739.08	M148/18
2.	Notice of Assessment	29/12/2017	VAT	to	11,500.00	M216/18

3.	Notice of Amended Assessment	22/12/2018	Income Tax	Year ending	47,390.90	90/19
4.	Notice of Amended Assessment	22/12/2018	Income Tax	Year ending	43,277.96	91/19
5.	Notice of Amended Assessment	09/12/2020	Income Tax	Year ending	44,288.00	12/21
6.	Notice of Amended Assessment	13/11/2021	Income Tax	Year ending	11,148.35	1322/21

xii. The Respondent also issued Notices of Assessment, Notices of Amended Assessment and Notices of Estimation to the Company which are the subject of the determination in appeal M180/18.



xiv. The goodwill of the sole trade business was transferred to the Company on

xv. The valuation of the goodwill of the sole trade business as at was was €41,225.

Analysis

186. It is the Respondent's case that there was no transfer of goodwill from the sole trade business to the Company on and that, therefore, the creation of a €250,000 credit in the director's loan account of the Company amounted to an emolument of €250,000 to the Appellant in under Schedule E. In the alternative, it is the Respondent's case that the creation of a €250,000 credit in the director's loan of the Company amounted to a distribution under Schedule F.

of un dra	Further and in the alternative, the Respondent has submitted that, if the Commissioner ds that there was a transfer of goodwill from the sole trade business to the Company on the goodwill was valued at €41,225 and that the balance of the drawdown and amounted to emoluments der Schedule E. In the alternative, it is the Respondent's case that the balance of the awdown of the director's loan account in and amounted a distribution under Schedule F.
the Co ye fro Th by	The Appellant has objected to the issuing by the Respondent of alternative sessments to income tax in this appeal. In addition, the Appellant has submitted that ere was a transfer of goodwill to the value of €250,000 by the sole trade business to the empany on It was submitted that, as part of his income tax return for the entermediate of the Appellant made a CGT return wherein he reported that a transfer of goodwill me the sole trade business to the Company had taken place for the sum of €250,000. It is resulted in a CGT assessment of €75,000 which, he has submitted, was fully relieved way of retirement relief. It is, therefore, the Appellant's position that the assessments income tax raised by the Respondent should be reduced to nil.
	The Respondent has submitted that it made clear to the Appellant that the sessments raised were alternative assessments and that the raising of the alternative sessments does not amount to double taxation of the Appellant.
190. str	Given the issues raised by the parties in this appeal, the Commissioner intends to ucture this determination as follows:
i.	To address the issue of alternative assessments being raised by the Respondent;
ii.	To determine whether the Notices of Amended Assessment to income tax under Schedule E apply;
iii.	In circumstances where the Notices of Amended Assessment to income tax under Schedule E do not apply, to determine whether the Notices of Amended Assessment to income tax under Schedule F apply;
	The Commissioner notes that the Notice of Assessment to VAT raised by the Appellant to the period has been withdrawn by the espondent.

Alternative Assessments

192. The issue of the ability of the Respondent to raise alternative assessments has not been the subject of a decision by the Irish Courts. The Respondent has submitted that it is long established that the raising of alternative assessments is competent. In that regard, the Respondent referred the Commissioner to the decision of the Court of Appeal in *Bye (Inspector of Taxes) v Coren* [1986] STC 393 (hereinafter "*Coren*") wherein Lawton LJ described the making of alternative assessments to income tax in the following terms:

"He [the inspector of taxes] was following a practice which, so far as income tax is concerned, has long been accepted as being a sensible and proper way of dealing with difficult cases. The propriety of doing so was approved by this court in R v General Comrs of Income Tax for Freshwell, ex p Clarke [1974] QB 220, 47 TC 691."⁵

193. Lawton LJ dismissed the taxpayer's submission that the alternative assessments were unfair and held:

"I can see no unfairness. The alternative assessments were properly put forward and the taxpayers had a variety of routes by which they could avoid any problems of unfairness to them. They would have appreciated when they got the assessments that they were in alternative in form. They would have appreciated when the assessments came in that what they had to do was to leave the position open so that after proper inquiry there could be a decision by the appropriate body, namely the General Commissioners, whether they had been trading in metal or they had made gains which could attract capital gains tax. When the assessments came in they would have appealed against both."

194. The decision in *Coren* was cited with approval by the Court of Appeal in *Bird v IRC* [1989] A.C. 300 at page 325 where the validity of alternative assessments was upheld. In *University Court of the University of Glasgow v Customs & Excise Commissioners* [2003] STC 495, the Scottish Court of Session held the use of distinct but alternative assessments to VAT was competent, relying on the income tax authorities. Hamilton LJ observed:

"It is unnecessary in these circumstances to rely on authority concerned with the use of alternative assessments in the context of direct taxes. It is, however, of interest to note that, in a series of cases, the courts have found no difficulty in recognising the validity in appropriate circumstances of alternative assessments without there being any express statutory provision sanctioning such procedure. In Bird v IRC [1988] STC

⁵ At 394 to 395

⁶ At 395

312 at 323, [1989] AC 300 at 325 Lord Keith observed that there was no objection to the Revenue pursuing as alternatives two incompatible claims to tax. He cited, with approval, the approach adopted by Bye (Inspector of Taxes) v Coren [1986] STC 393 (where Lawton LJ (at 394-395) described the like practice in income tax cases as being one which 'has long been accepted as being a sensible and proper way of dealing with difficult cases'). The practical justification for the practice was explained in the Outer House by Lord Coulsfield in Lord Advocate v McKenna 1988 SLT 523 at 527, 61 TC 688 at 694; the competency of making separate assessments on an alternative basis was confirmed in the Inner House. In all these cases the primary ground of judgment did not depend on any specialty in the tax collection regime governing the taxes there in question... As with direct taxes, alternative assessments for VAT provide in appropriate cases a practical and workable machinery for the ultimate recovery of the tax properly due."⁷

- 195. The Commissioner was also referred to the determination made by former Commissioner O'Mahony in his determination *28TACD2022* in this regard.
- 196. The scope of the jurisdiction of an Appeal Commissioner has been set out in a number of cases decided by the Courts, namely; Lee v Revenue Commissioners [IECA] 2021 18 (hereinafter "Lee"), Stanley v The Revenue Commissioners [2017] IECA 279, The State (Whelan) v Smidic [1938] I.R. 626, Menolly Homes Ltd. v The Appeal Commissioners [2010] IEHC 49 and the State (Calcul International Ltd.) v The Appeal Commissioners III ITR 577.
- 197. Most recently Murray J. in Lee held as follows:

"From the definition of the appeal, to the grounds of appeal enabled by the Act, to the orders the Appeal Commissioners can make at the conclusion of the proceedings, and the powers vested in them to obtain their statutory objective, their jurisdiction is focussed on the assessment and the charge. The 'incidental questions' which the case law acknowledges as falling within the Commissioners' jurisdiction are questions that are 'incidental' to the determination of whether the assessment properly reflects the statutory charge to tax having regard to the relevant provisions of the TCA, not to the distinct issue of whether as a matter of public law or private law there are additional facts and/or other legal principles which preclude enforcement of that assessment."

⁷ At 504 to 505.

⁸ At paragraph 64

- 198. Therefore, the role of the Commissioner is to focus on the assessment and the charge to tax. The Commissioner notes that on the first day of the hearing of this appeal on 31 May 2022, the hearing was adjourned following the application of counsel on behalf of the Appellant to allow the Appellant bring judicial review proceedings against the Respondent in relation to the validity of the Notices of Assessment, Notices of Amended Assessment and Notices of Estimation under appeal. The Appellant did not subsequently bring judicial review proceedings against the Respondent.
- 199. As a result, the Commissioner can and must focus on what the correct charge to tax in this appeal is.

CGT return 2012

200. The Commissioner has already found as material facts that:

İ.	the goodwill of the sole trade business was transferred to the Company on
	; and

- ii. the valuation of the goodwill of the sole trade business as at was was €41,225.
- 201. There is no dispute between the parties that relief from CGT contained in the Notice of Assessment to CGT for relates to retirement relief claimed by the Appellant in relation to the transfer of the goodwill of the sole trade business to the Company on It is not in dispute that the Appellant was entitled to retirement relief in relation to any gains accruing to him as a result of the transfer of the goodwill of the sole trade business to the Company on

Schedule E assessments

- 202. There is no dispute between the parties as to the operation of the charge to income tax under Schedule E of the TCA 1997.
- 203. Schedule E is contained in section 19 of the TCA 1997 which provides that:

 "(2)Tax under Schedule E shall be paid in respect of all public offices and employments of profit in the State..."
- 204. The basis of assessment, persons chargeable and extent of the charge to tax under Schedule E is set out in sections 112 and 118 of the TCA 1997. Section 118 of the TCA 1997 relates to benefits in kind and does not apply to this appeal.
- 205. Section 112 of the TCA 1997 states that:

- "(1) Income tax under Schedule E shall be charged for each year of assessment on every person having or exercising an office or employment of profit mentioned in that Schedule, or to whom any annuity, pension or stipend chargeable under that Schedule is payable, in respect of all salaries, fees, wages, perquisites or profits whatever therefrom, and shall be computed on the amount of all such salaries, fees, wages, perquisites or profits whatever therefrom for the year of assessment.
- 206. The Commissioner has already found as material facts that:
 - i. the goodwill of the sole trade business was transferred to the Company on ; and
 - ii. the valuation of the goodwill of the sole trade business as at was was €41,225.
- 207. It is not in dispute between the parties that the Appellant drew down the director's loan as follows:

Year	Amount drawn down from director's loan account €
	61,682.36
	63,579.80
	54,886.23
	55,360.08
	14,491.53

- 208. The Appellant has not put forward any alternative explanation as to the reason for the credit of €250,000 to the director's loan in the Company other than attributing it to the transfer of the goodwill of the sole trade business to the Company.
- 209. The Commissioner has already found as a material fact that the value of the goodwill of the sole trade business was €41,225. The Commissioner is satisfied that of the €61,682.36 drawn down from the director's loan by the Appellant in €41,225 related to the transfer of the goodwill of the sole trade to the Company on €41,225.

- 210. The Appellant has not discharged the burden of proof to prove that the amounts drawn down, other than €41,225 relating to the goodwill of the sole trade, are not emoluments pursuant to the provisions of Schedule E.
- 211. It is the Respondent's position that the proposition that the creation of a director's loan in the Company's financial accounts for was an emolument is a fall-back position and that their preferred position is that the Appellant drew down the amounts from the director's loan in Nothing was argued before the Commissioner, or in written submissions, which establishes that the creation of a director's loan in a company's financial accounts amounts to an emolument under section 112 of the TCA 1997.
- 212. As a result, the Commissioner must find that the following amounts drawn down by the Appellant are emoluments pursuant to the provisions of Schedule E of the TCA 1997 and are subject to income tax pursuant to the provisions of section 112 of the TCA 1997:

Year	Amount drawn down from director's loan account €
	20,457.36
	63,579.80
	54,886.23
	55,360.08
	14,491.53

Schedule F assessments

213. In circumstances where the Commissioner has found that the amounts drawn down by the Appellant in ______ were emoluments under Schedule E of the TCA 1997, it therefore follows that they cannot fall under Schedule F of the TCA 1997.

Determination

- 214. For the reasons set out above, the Commissioner determines the following:
- 215. The Commissioner determines that the Notice of Amended Assessment to income tax for raised by the Respondent on 20 December 2017 be amended as follows:

- The amount of Schedule E Directors Emoluments be reduced from €250,000 to €20,457.36;
- ii. The amount of Schedule F Distributions of €250,000 shall be reduced to nil.
- 216. The Commissioner determines that the Notice of Amended Assessment to income tax for raised by the Respondent on 22 December 2018 be amended as follows:
 - i. The amount of Schedule E Directors Emoluments shall stand;
 - ii. The amount of Schedule F Distributions shall be reduced to nil.
- 217. The Commissioner determines that the Notice of Amended Assessment to income tax for raised by the Respondent on 22 December 2018 be amended as follows:
 - i. The amount of Schedule E Directors Emoluments shall stand:
 - ii. The amount of Schedule F Distributions of €54,886 shall be reduced to nil.
- 218. The Commissioner determines that the Notice of Amended Assessment to income tax for raised by the Respondent on 9 December 2020 be amended as follows:
 - i. The amount of Schedule E Directors Emoluments shall stand;
 - ii. The amount of Schedule F Distributions shall be reduced to nil.
- 219. The Commissioner determines that the Notice of Amended Assessment to income tax for raised by the Respondent on 13 November 2021 be amended as follows:
 - i. The amount of Schedule E Directors Emoluments shall stand;
 - ii. The amount of Schedule F Distributions shall be reduced to nil.
- 220. For the avoidance of doubt and for completeness, the Commissioner also determines that the Notice of Assessment to VAT for the period which was raised by the Appellant on 29 December 2017 be reduced to nil in circumstances where the Respondent has withdrawn the Notice of Assessment.
- 221. It is understandable that the Appellant may be disappointed with the outcome of his appeal. The Appellant was correct to check to see whether his legal rights were correctly applied.
- 222. This Appeal is determined in accordance with Part 40A of the TCA1997 and in particular, section 949AK thereof. This determination contains full findings of fact and reasons for the determination, as required under section 949AJ(6) of the TCA 1997.

223. The Commissioner notes that the Respondent has emphasised that the Notices of Amended Assessment to income tax in this appeal and the Notices of PAYE/PRSI/USC and to Dividend Withholding Tax to the Company in appeal M160/18 are in the alternative and that it will only seek to recover the appropriate tax once, either from the Appellant or from the Company.

Notification

224. This determination complies with the notification requirements set out in section 949AJ of the TCA 1997, in particular section 949AJ(5) of the TCA 1997 and section 949AJ(6) of the TCA 1997. For the avoidance of doubt, the parties are hereby notified of the determination under section 949AJ of the TCA 1997 and in particular the matters as required in section 949AJ(6) of the TCA 1997. This notification under section 949AJ of the TCA 1997 is being sent via digital email communication only (unless the Appellant opted for postal communication and communicated that option to the Commission). The parties shall not receive any other notification of this determination by any other methods of communication.

Appeal

225. Any party dissatisfied with the determination has a right of appeal on a point or points of law only to the High Court within 42 days after the date of the notification of this determination in accordance with the provisions set out in section 949AP of the TCA 1997. The Commission has no discretion to accept any request to appeal the determination outside the statutory time limit.

Clare O'Driscoll Appeal Commissioner 25 March 2024